

Discussion of:
To Build or Not to Build? Capital Stocks and Climate
Policy
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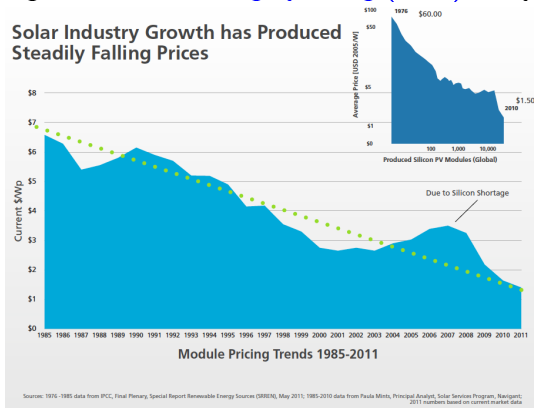
Stanford, 7th June 2018

Overview

- Interesting paper on a policy relevant topic!
- **Investment irreversibility** is a key feature of both dirty and clean capital stocks
- Why relevant?
 - Debate on stranded assets: If we indeed limit emissions to target levels i.e. $\leq 2^{\circ}\text{C}$ then some of the dirty assets will become obsolete and companies' valuation will be revised downwards.
- **This paper: Irreversibility affects optimal investment schedules for a given government policy and thus the effectiveness of the latter**

Overview

- Clean technologies exhibit **learning by doing (LBD)**. Why relevant?



- This paper: Positive externalities and non trivial interactions with optimal subsidies

Summary of main results

- Irreversibility results in under-investment (“early stop”) in dirty assets if the damage from emissions is high enough (“stringent policy”)
 - Correspondingly, returns must be higher (compared to economy wide return) in the short term to compensate for the low returns in the long term
 - Optimal carbon tax is more effective
- “Acceleration effect”
 - Optimal subsidy is proportional (λ) to the growth rate of the sector, where λ is the learning rate: $\tau_t^H = \lambda(g_t^H + \delta^H)$

Summary of main results

- Welfare comparison in second best scenario (only one instrument available):
 - Less stringent target: Subsidies less costly and sufficient
 - More stringent target: Use carbon pricing, as is more effective
- Sub-optimal Policy mix: When carbon tax is set to half of the optimal level, subsidy is not as small as in the fully optimal tax

Outline

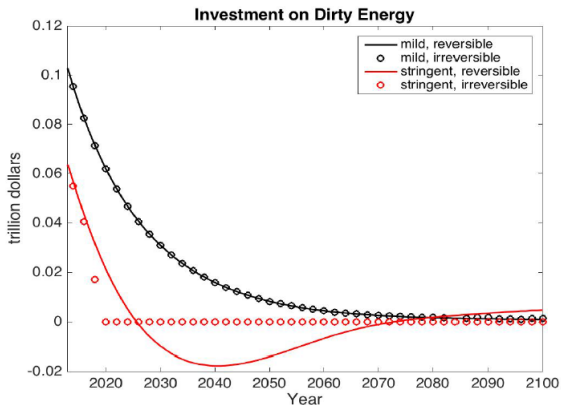
- 1 Overview
- 2 Comments and Questions
 - Understanding Irreversibility
 - General Modeling Approach and Empirical Evidence
- 3 Extras

Irreversibility vs Green Paradox

- Irreversibility vs the Green Paradox
 - Hotelling rule: $\uparrow \tau_{t+s}^d \Rightarrow \uparrow \text{Stocks}_t$ at given price
 - Irreversibility: $\uparrow \tau_{t+s}^d \Rightarrow \downarrow i_t^d \Rightarrow \text{Stocks}_t \downarrow$
- Under which conditions does the irreversibility effect dominate the “Hotelling” effect?
 - Important for understanding the mechanism, even for exogenous taxes/subsidies!

Irreversibility and Optimal Policy

- Irreversibility does not seem to matter for less stringent (DICE) damages.



Irreversibility and Optimal Policy

- Irreversibility does not seem to matter for less stringent (DICE) damages.
 - Is the Green Paradox more dominant?
 - How does the path of optimal taxes interact with the irreversibility distortions?
 - Less stringent target \implies less damage sensitive path of taxes \implies return on investment in dirty capital is higher
 - This is important for the welfare ranking of second best policies
- How does calibration matter in this respect?
 - P_d (Price of dirty investment) set as constant \implies exacerbating the learning effect on the price of green investment, $P_{h,t}$?
 - Damage function parameterization

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Social Cost of Emissions, Policy and Budget

- Social cost of emissions:

$$\chi_t = - \sum_{s=1..∞} \beta^m M_{t,t+s} \frac{\partial Y_{t+s}}{\partial D_t}$$

$\frac{\partial Y_{t+s}}{\partial D_t} = f(\text{climate module})$ and $M_{t,t+s}$ the stochastic discount factor

- Interpretation of “stringent” versus “non-stringent” target
 - Stringent target **implies** higher taxes through $\frac{\partial Y_{t+s}}{\partial D_t}$
- Interesting to compute paths under **budget neutral** policy
 - Isolating Substitution effects
 - Important for political economy issues as well

Social Cost of Emissions and *Ramsey* Policy

- Two **strong assumptions**:
 - ① Private sector understands the implications of the Paris Agreement and the steps required to achieve the “ $\leq 2\%^\circ C$ ” target
 - No uncertainty about $\frac{\partial Y_{t+s}}{\partial D_t}$. In fact, no uncertainty at all
 - ② Policy makers are themselves credible
 - Government is able to commit to its tax and subsidy plan
- How likely are these assumptions to hold?

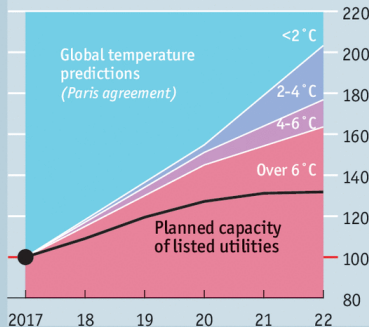
Some evidence on private sector response

Power failure

Energy capacity by fuel source

Renewables

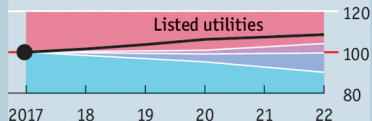
2017 capacity=100



Economist.com

Coal

2017 capacity=100



Source: Two Degrees Investing Initiative

Implications of Model Uncertainty?

- How do results change when you allow for uncertainty inside and outside the model?
- $\chi_t = - \sum_{s=1..∞} \beta^s \mathcal{E}_t M_{t,t+s} \frac{\partial Y_{t+s}}{\partial D_t}$ where \mathcal{E}_t are the subjective expectations of the private sector
- Different ways to treat \mathcal{E}_t

Different ways to treat \mathcal{E}_t

- $\mathcal{E}_t = \mathbb{E}_t$: $\mathbb{E}_t(\cdot)$ will reflect the objective uncertainty that climate scientists/economists have on the damage (Cai et al. (2015))
- Family of models: Uncertainty about long run effects (Brock and Hansen (2017))
 - Ambiguity aversion (and other similar approaches):
 $\tilde{M}_{t,t+s} : \mathbb{E}_t \tilde{M}_{t,t+s} X_{t+s} = \mathcal{E}_t M_{t,t+s} X_{t+s}$ will place more weight on bad outcomes and thus higher taxes
- Entertain optimistic and pessimistic agent beliefs
 - Can underestimation of the possible impact by the private sector rationalize the current state of affairs?
- Treat deviations from RE as unobserved and estimate the distortion to $M_{t,t+s}$ (Tryphonides (2017))
 - Use survey data as additional information (i.e. WVS)

Implications of Limited Commitment?

- Governments (or the world) may not be able to commit for various reasons
 - Political Economy issues i.e. change in government and renegeing from agreements (we have very recent examples..)
 - Tension between developing and developed countries on sharing the burden of emissions abatement
- Speculation: This can be good and bad:
 - Less of Green Paradox, less of under-investment in the short run
 - Sign of total effect is thus ambiguous
- Quasi-Commitment as in Schaumburg and Tambalotti (2017)?

“Taking the model to the Data”

- Forward simulation
 - Interesting to run the model from an earlier starting date
 - Paths of taxes and subsidies can be calibrated to observed policy
 - “Realized” paths for welfare (consumption) and the optimal paths can then be compared.
- Another reason why you should have uncertainty (shocks) is to be able to make formal comparisons to the data
 - i.e. Comparing impulse responses of the model to impulse responses identified in the data

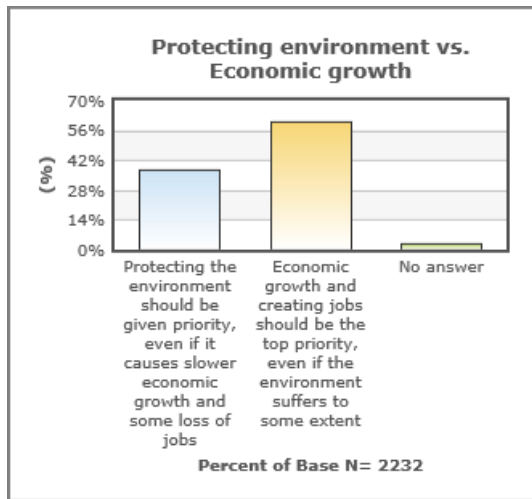
Conclusion

- Fascinating topic, important policy implications
- I learned a lot!
- Many open questions
- Curious to see follow up work by Elizabeth, Yongyang and Karlygash!

Irreversibility and Learning by doing

- How do the results change when we do allow for partial irreversibility i.e.: $K_{t+1}^d \geq \rho_d(1 - \delta)K_t^d$?
 - My guess is that the effects will be small/convex combination of the extreme cases of $\rho_d = 0$ and $\rho_d = 1$
- Irreversibility in the green sector is also a feature of the model
 - How does optimal policy look like in the presence of asymmetric irreversibilities?
 - How does it interact with the learning rate?
 - If $\lambda \rightarrow 0$, then $\tau_t^H \rightarrow 0$ but $i_t^H \geq 0$ can be binding. Still optimal to invest in the green sector or under-invest in both sectors?

World Values Survey

[▶ back](#)

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- [2] Yongyang Cai, Kenneth L. Judd, and Thomas S. Lontzek. The social cost of carbon with economic and climate risks, 2015.
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